

# Children, Adults, Health and Wellbeing Policy Development and Scrutiny Panel

**Date:** Tuesday, 14th March, 2023

**Time:** 10.00am

**Venue:** Council Chamber - Guildhall, Bath

**Councillors:** Vic Pritchard, Michelle O'Doherty, Ruth Malloy,  
Andy Wait, Paul May, Liz Hardman, Gerry Curran, Rob Appleyard and  
Joanna Wright

**Co-opted Non-Voting Members:** Chris Batten and Kevin Burnett

**The Panel will have a pre-meeting at 9.30am**



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## NOTES:

1. **Inspection of Papers:** Papers are available for inspection as follows:

Council's website: <https://democracy.bathnes.gov.uk/ieDocHome.aspx?bcr=1>

2. **Details of decisions taken at this meeting** can be found in the minutes which will be circulated with the agenda for the next meeting. In the meantime, details can be obtained by contacting as above.

## 3. **Recording at Meetings:-**

The Openness of Local Government Bodies Regulations 2014 now allows filming and recording by anyone attending a meeting. This is not within the Council's control.

Some of our meetings are webcast. At the start of the meeting, the Chair will confirm if all or part of the meeting is to be filmed. If you would prefer not to be filmed for the webcast, please make yourself known to the camera operators.

To comply with the Data Protection Act 1998, we require the consent of parents or guardians before filming children or young people. For more information, please speak to the camera operator.

The Council will broadcast the images and sound live via the internet [www.bathnes.gov.uk/webcast](http://www.bathnes.gov.uk/webcast) An archived recording of the proceedings will also be available for viewing after the meeting. The Council may also use the images/sound recordings on its social media site or share with other organisations, such as broadcasters.

## 4. **Public Speaking at Meetings**

The Council has a scheme to encourage the public to make their views known at meetings. They may make a statement relevant to what the meeting has power to do. They may also present a petition or a deputation on behalf of a group.

**Advance notice is required not less than two full working days before the meeting. This means that for meetings held on Thursdays notice must be received in Democratic Services by 5.00pm the previous Monday.**

Further details of the scheme can be found at:

<https://democracy.bathnes.gov.uk/ecCatDisplay.aspx?sch=doc&cat=12942>

## 5. **Emergency Evacuation Procedure**

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**Children, Adults, Health and Wellbeing Policy Development and Scrutiny Panel -  
Tuesday, 14th March, 2023**

**at 10.00am in the Council Chamber - Guildhall, Bath**

**A G E N D A**

1. WELCOME AND INTRODUCTIONS

2. EMERGENCY EVACUATION PROCEDURE

The Chair will draw attention to the emergency evacuation procedure as set out under Note 5.

3. APOLOGIES FOR ABSENCE AND SUBSTITUTIONS

4. DECLARATIONS OF INTEREST

At this point in the meeting declarations of interest are received from Members in any of the agenda items under consideration at the meeting. Members are asked to indicate:

- (a) The agenda item number in which they have an interest to declare.
- (b) The nature of their interest.
- (c) Whether their interest is **a disclosable pecuniary interest** or an **other interest**,  
(as defined in Part 4.4 Appendix B of the Code of Conduct and Rules for Registration of Interests)

Any Member who needs to clarify any matters relating to the declaration of interests is recommended to seek advice from the Council's Monitoring Officer or a member of his staff before the meeting to expedite dealing with the item during the meeting.

5. TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN

6. ITEMS FROM THE PUBLIC OR COUNCILLORS - TO RECEIVE STATEMENTS, PETITIONS OR QUESTIONS RELATING TO THE BUSINESS OF THIS MEETING

At the time of publication no notifications had been received.

7. MINUTES: 17TH JANUARY 2023 (Pages 7 - 24)

8. CABINET MEMBER UPDATE

The Cabinet Member(s) will update the Panel on any relevant issues. Panel members may ask questions on the update provided.

9. B&NES, SWINDON & WILTSHIRE INTEGRATED CARE BOARD (BSW ICB) UPDATE

The Panel will receive an update from the B&NES, Swindon & Wiltshire Integrated Care Board (BSW ICB) on current issues.

10. HEALTH AND WELLBEING STRATEGY: PANEL FEEDBACK REPORT (Pages 25 - 28)

All CAHW Panel members were invited to a briefing on the draft Health and Wellbeing Strategy on Mon 27 February 2023. Members were provided with an overview of the strategy and then given the opportunity to provide comments before its consideration by the Health and Wellbeing Board on 14 March 2023.

11. SERIOUS VIOLENCE DUTY (Pages 29 - 34)

Following a Children, Adults and Wellbeing Scrutiny Day in January 2021 to consider local readiness, national guidance for the introduction of a Serious Violence Duty was eventually issued in December 2022. This report presents an update on arrangements being made for the Local Authority to fulfil the Duty.

12. EDUCATION PERFORMANCE 2021/22 (Pages 35 - 38)

This report provides the Panel with an overview of early-years & school education performance in the academic year 2021-22, including information on school attendance and exclusions. This is an updated paper with validated data that follows the report presented to the Panel in November 2022.

13. PANEL WORKPLAN (Pages 39 - 40)

This report presents the latest workplan for the Panel. Any suggestions for further items or amendments to the current programme will be logged and scheduled in consultation with the Panel's Chair and supporting officers.

The Committee Administrator for this meeting is Mark Durnford who can be contacted on [mark\\_durnford@bathnes.gov.uk](mailto:mark_durnford@bathnes.gov.uk) 01225 394458.

**BATH AND NORTH EAST SOMERSET**

**CHILDREN, ADULTS, HEALTH AND WELLBEING POLICY DEVELOPMENT AND SCRUTINY PANEL**

Tuesday, 17th January, 2023

**Present:-** Councillors Vic Pritchard (Chair), Michelle O'Doherty (Vice-Chair), Ruth Malloy, Andy Wait, Paul May, Liz Hardman, Gerry Curran, Rob Appleyard and Joanna Wright

**Co-opted Non-Voting Members:** Chris Batten and Kevin Burnett

**Cabinet Member for Adult Services:** Councillor Alison Born

**Cabinet Member for Children and Young People, Communities:** Councillor Dine Romero

**Also in attendance:** Suzanne Westhead (Director of Adult Social Care), Mary Kearney-Knowles (Director of Children and Education) and Samantha Jones (Inclusive Communities Manager), Inspector Ruth Gawler (Avon & Somerset Police), Laura Ambler (Place Director for Bath and North East Somerset, BSW ICB), Ann Smith (Assistant Director of Operations), Adam Robertson (B&NES SACRE Adviser) and Councillor Eleanor Jackson

**65 WELCOME AND INTRODUCTIONS**

The Chairman welcomed everyone to the meeting.

**66 EMERGENCY EVACUATION PROCEDURE**

The Chairman drew attention to the emergency evacuation procedure.

**67 APOLOGIES FOR ABSENCE AND SUBSTITUTIONS**

There were none.

**68 DECLARATIONS OF INTEREST**

Councillor Gerry Curran declared an other interest with regard to agenda item 10 'Adult Social Care – 6 Month Update' as he is an employee of HCRG Care Group.

Councillor Paul May declared an other interest with regard to agenda item 10 'Adult Social Care – 6 Month Update' as he is a non-executive Sirona board member.

**69 TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN**

There was none.

**70 ITEMS FROM THE PUBLIC OR COUNCILLORS - TO RECEIVE STATEMENTS, PETITIONS OR QUESTIONS RELATING TO THE BUSINESS OF THIS MEETING**

There were none.

## 71 MINUTES: 8TH NOVEMBER 2022

The Chair referred to page 7(61) and asked if it could be confirmed that the funding mentioned was for training purposes.

The Director of Children's Services & Education confirmed that the funding would be used for training.

The Chair referred to page 7(61) and Councillor May's comment that he would welcome further information on what progress has been achieved by Youth Connect South West and that he had asked Councillor Romero to integrate that information into her next Cabinet Member Update to the Panel.

Councillor Romero replied that she would respond in due course to that request and that her Cabinet Member Update was due at the March meeting of the Panel.

The Chair referred to page 7(61) and Councillor Wright's comment that she had heard that should university students complete their courses and not initially gain employment on conclusion of that course then it may be cut from that university's curriculum. She asked the Cabinet Member to investigate this matter.

The Chair asked for Councillor Romero to provide an update.

The Chair referred to page 10(64) and Councillor Wright's question as to whether the work of the Southwest Collaborative Commissioning Hub would lead to further dentist appointments being available locally. He asked if any further information was yet available.

Laura Ambler, Place Director for Bath and North East Somerset, BSW ICB replied that there was none currently.

The Chair referred to page 10(64) and asked if the information relating to DentaId had been passed onto colleagues as requested.

Laura Ambler replied that the information had been passed on as requested.

The Chair referred to page 16(70) and Kevin Burnett's question about if the bid to form a tri-LA shared music service with North Somerset and South Gloucestershire had support from MATs and schools within B&NES.

Councillor Romero replied that she would follow up this matter and reply to the Panel in due course.

The Chair referred to page 20(74) and Kevin Burnett's question about if there was any update on when Avon & Somerset Police will fully put into place Operation Encompass.

The Director of Children's Services & Education replied that they are committed to its implementation, but that no date had been confirmed yet.

The Panel confirmed the minutes of the previous meeting as a true record and they were duly signed by the Chairman.

## **72 B&NES, SWINDON & WILTSHIRE INTEGRATED CARE BOARD (BSW ICB) UPDATE**

Laura Ambler, Place Director for Bath and North East Somerset, BSW ICB addressed the Panel, a copy of the update will be available as an online appendix to these minutes, a summary is set out below.

### Expansion of elective care at Sulis Hospital Bath

Bath and North East Somerset, Swindon and Wiltshire Integrated Care Board (BSW ICB) and the Royal United Hospital Bath (RUH) are jointly developing a plan to provide additional capacity for elective surgery to reduce waiting times across Bath and North East Somerset Swindon and Wiltshire.

The expansion of elective surgery will be provided through the addition of three new operating theatres at the Sulis Hospital Bath in Peasedown St John. The new Sulis Elective Orthopaedic Centre (SEOC) could offer treatment for 4,000 NHS orthopaedic patients a year and address the high number of patients currently waiting for elective orthopaedic procedures.

£30m of national capital is available to help create this facility by 2025; the RUH and system colleagues are currently working up the business case to enable access to this funding.

The new facility would also help to free up capacity at the RUH's main site at Combe Park and help patients awaiting treatment from other surgical specialties, complex cancer cases and managing non-elective care. The SEOC would support around 2,000 patients within the local catchment, with the remaining capacity available to orthopaedic patients across the wider BSW patch and beyond.

### Care coordination project

Over the last few weeks, health and care partners across BSW ICB have been working together as part of an ambitious programme to coordinate elements of care across the entire system, from pre-hospital and acute admission through to discharge and community response.

The Care Coordination project brings together BSW ICB, South Western Ambulance Service NHS Foundation Trust, local acute hospitals, providers, Medvivo, Avon and Wiltshire Mental Health Partnership, local authorities, primary care services and hospices.

Partners have been working together at a central location in Chippenham to provide patients with the right level of response. Often patients access emergency care via the ambulance service. The care coordination centre is looking to get patients to the right service for their needs.

The project is helping to ease pressures on the ambulance service as well as the wider health and care system.

### Paediatric Urgent Service Hub

From 16th January, BaNES-based GP Federation BEMS will be mobilising the rollout of a Paediatric Urgent Service Hub for children aged five and under who are presenting with symptoms of fever, with the aim to reduce pressures on both primary and secondary care.

GPs are currently being recruited to work in this service. Clinics will run between 1pm and 5.30pm on weekdays from one location per day at a GP Surgery in Bath and North East Somerset.

Appointments will be same-day bookable, 15-minute slots, with full access to the patient record and direct access to support from the RUH Paediatric team.

### Community Services Transformation

Laura informed the Panel that they are currently assessing different organisational options in terms of our future strategic requirements for Community Services. Richard Smale and I would be available to discuss the matter further if required.

Councillor Liz Hardman commented that the expansion of elective care at Sulis Hospital is particularly welcoming. She suggested that to engage with the wider stakeholder population, why not use the forums developed across BANES such as those in Keynsham, Bath and Midsomer Norton to find out residents' views.

Laura Ambler thanked Councillor Hardman for that suggestion and said that the Forums could be addressed in future discussions.

The Chair added that a forum was also present in the Chew Valley.

Councillor Paul May asked if the Sulis Hospital would still be providing treatment to private patients.

Laura Ambler replied that as far as she was aware it would continue to provide these services during and following the expansion. She added that a business case was being developed and would be ready by April 2023.

Councillor May asked if the ICB Strategy document that has to be submitted to the Government can be shared with the Panel.

Laura Ambler replied that it is the Integrated Care Partnership that has to prepare the Strategy and that information relating to it is in the process of being gathered.

Councillor May asked what the timeline for submission was.

Laura Ambler replied that a draft was scheduled to be ready in March with a final document to be submitted in June.



Councillor Michelle O'Doherty asked if the new processes / strategies in place at the RUH were helping with the discharge of patients and ambulance waiting times.

Laura Ambler replied that it remains a complex picture and that ambulance flow remains difficult. She added that they were working across all parts of the system to ease pressure where possible. She said that the current strategy was preventing things from getting worse and they were aware that there was more to do.

The Director of Adult Social Care added that there has been a noticeable improvement over the last three weeks with the Care Coordination Centre working with people to ease hospital admittance.

Kevin Burnett asked if the funding mentioned for initiatives in the update was new from the Government and was it intended to compliment the HIP (Health infrastructure Plan) programme.

Laura Ambler replied that some of the funding was new, for example, the Adult Social Care Discharge Fund has a national figure of £500m. She added that recently there had also been an additional Hospital Discharge Fund and that guidance on that was still being received. She said that an allocation for the BSW region was not yet known, but an overall figure of £200m was available in total. She felt that a figure of around £3m - £4m could hopefully be received locally.

She said that this was very welcome and was helping with some of the elements of winter pressures. She added though that there was still further work to do on preventative measures and highlighted the good work of such initiatives as Virtual Wards and Hospital at Home as well as the intention to advance provision within the community as part of the transformation process.

Councillor Ruth Malloy asked if some further information could be given regarding the Virtual Wards.

Laura Ambler replied that the RUH already has a scheme known as Hospital at Home as this is used for patients that are within an acute setting, in hospital, and through their agreement and that of their clinician they can return home and be monitored and receive care provision at home. She added that this is typically a scheme for older people currently.

She said that there was also potential to advance the scheme so that in some cases hospital admittance can be prevented by referrals to the scheme from GPs or via the Care Coordination Centre.

Councillor Ruth Malloy asked if a person living alone would be eligible for the scheme.

Laura Ambler replied that it was possible for someone living alone to be part of the scheme, but it would need to be suitable for them and agreed by their Clinical Lead.

The Chair asked if the use of email could be encouraged to notify people of their hospital appointments, as opposed to post, following an initial consultation with their GP. He said he thought this would help a number of people, especially in rural areas

such as the ward he represents. He explained that due to the recent postal strike some letters had been arriving after the appointment had been due to take place.

Laura Ambler replied she would relay that message to colleagues.

The Chair thanked her for her attendance on behalf of the Panel.

## **73 JOINT COMMUNITY SAFETY PLAN 2022 - 2025**

The Inclusive Communities Manager introduced the report to the Panel and highlighted the following areas.

The Joint Community Safety Plan sets out how all partners will work together to protect vulnerable people, prevent crime and build strong, resilient communities.

It focuses on collective priorities with a shared vision, and actions. The Joint Community Safety Plan serves as both the Community Safety Plan and the local Police & Crime Plan for Bath & North East Somerset.

It sets out the PCC and Council's community safety objectives and planned activities for the next three years, identifying the key issues upon which we will focus to tackle crime, disorder and anti-social behaviour in Bath & North East Somerset. The plan utilises the data we hold on crime in Bath and North East Somerset and reflects priorities and concerns raised by local people.

She stated that a decision to approve the Plan was required by Council at their meeting in March.

She offered to provide the Panel with a specific Community Safety Update at a future meeting.

Councillor Liz Hardman commented that she knows teams are working hard to keep us safe, but said there has been a rise in violent offences over the past year. She asked would it be possible to compare this year's offences with last year's so that we are able to make a comparison as to how successful strategies have been in some areas.

Inspector Ruth Gawler, Avon & Somerset Police replied that although violent crime incidents had gone up in the past 12 months, these numbers were now similar to pre-Pandemic times. She added that they were working on issues relating to the night time economy and violence against women and girls.

Councillor Hardman referred to the Voice Box service and said that the Panel have been supplied four charts with answers to questions asked. She said that they have been given percentages but asked if they could have information about the actual numbers involved. She also asked if only the four questions with related answers were put forward.

The Inclusive Communities Manager acknowledged that the relevant figures need to be inputted into the charts before submitting the report to Council and that they could

include their Action Plans as an appendix to the report. She added only four community safety questions were contained within the Voice Box survey. She informed the Panel that the survey was circulated to 3,000 people and an average of 1,083 people responded to those four questions.

The Chair asked how the circulation of the survey was decided.

The Inclusive Communities Manager replied that it was sent randomly and that there was no obligation to reply.

Councillor Hardman said that it is worrying to see that 39% of adults felt not very safe or not safe at all at night in BANES and similarly for children, 37% of children felt not very safe or not safe at all outside the home at night. She asked if there were strategies in place to deal with this.

Inspector Ruth Gawler replied that they were working with pub and club door staff, Youth Connect, Project 28, the City Marshalls, British Transport Police and Bath Rugby on these matters to make B&NES a safer place.

Councillor Hardman asked how confident they were in recognising the signs of child exploitation.

Inspector Ruth Gawler replied that there is a Joint Violence Reduction Team that works alongside the Council which has Operation Topaz in place to specifically look at this area of work. She added that in the past 3 months they have taken out four County Lines and are supporting the children that were involved in these incidents.

She added that she would be willing to provide further information to future Panel meetings. She informed the Panel that where possible the Police were looking to enhance their on street presence,

Councillor Hardman commented that the key performance indicators on page 43 were just headings. She asked if it would be possible to have more detail on these figures with targets or measurable outcomes in the next 6 monthly report.

The Inclusive Communities Manager replied that she was willing to come back to the Panel at a future meeting with the Community Safety Action Plans to provide this further data.

Councillor Paul May commented that he would have liked to have seen more information within the report relating to the training and development of Council staff in this work area. He added that the Council also works well with the voluntary sector, including organisations such as DHI (Developing Health & Independence) who do a lot of preventative work.

He said that he would welcome an update on the changes to safeguarding rules in any future reports to the Panel.

Inspector Ruth Gawler replied that when operations are carried out they do involve groups such as DHI alongside the Council in terms of safeguarding as the safety of children is paramount.

Councillor Andy Wait said that he welcomed the closer links being made between the Council and the Police. He referred to page 31 where it states that 'The number of people identified as vulnerable in Avon & Somerset is significant and placing increasing demand upon public sector services'. He said that some actual figures would be relevant here to understand how much of an issue this actually is.

He added that he was surprised to find that there was no mention within the report relating to clear up rates and said that this information would also be a welcome addition.

Councillor Joanna Wright said that she felt that the Voice Box information should contain information relating to respondents age, location and nationality to make it more meaningful.

She suggested whether some street lights in certain areas of B&NES could be made brighter at particular times of night to make people feel safer. She said that she felt residents would also welcome more visibility of on street police.

Councillor Eleanor Jackson questioned whether the report should reflect the distinction between rural and urban areas and the types of crime that were committed.

She added that she was worried about the future of the police station in Westfield.

Inspector Ruth Gawler replied that she was not aware of any plans to close the station.

Councillor Gerry Curran commented that he did not think that the level of detail mentioned by Councillor Wright with regard to the Voice Box survey was relevant. He added that he felt that the team that work on street lighting would be willing to discuss any issues directly if raised by Councillors.

He said that his ward of Combe Down has a current problem with regard to graffiti and asked if any comment could be given on how that is responded to.

The Inclusive Communities Manager replied that the Council's Graffiti Removal Team become involved mainly if it is offensive or inciteful to hate.

Inspector Ruth Gawler added that any incidents of reported graffiti will be investigated.

Kevin Burnett asked for clarification if the dashboard for Key Performance Indicators referred to in a previous report of the Community Safety Partnership were the same as the ones now listed in this report.

The Inclusive Communities Manager replied that they were.

Councillor May asked if changes to the report would now be made prior to its submission to Council.

The Inclusive Communities Manager replied that the report would now be amended following the comments from the Panel before it is submitted to the Council for their meeting in March.

The Chair thanked the Inclusive Communities Manager and Inspector Ruth Gawler for their attendance and looked forward to receiving an update on their work in six months' time.

The Panel having identified areas of feedback during their debate **RESOLVED** to note the next steps for the Joint Community Safety Plan.

## **74 ADULT SOCIAL CARE - 6 MONTH UPDATE**

The Director of Adult Social Care introduced the report to the Panel.

She began by explaining some of recent funding decisions that had been announced. She said that in December £50m had been allocated nationally to allow for international recruitment to take place and that B&NES was still awaiting its precise allocation.

She stated that a Discharge Grant of £0.6m had also been announced in December specifically for B&NES and that the ICB had also received the same grant for £1m to help with local services.

She added that on 16<sup>th</sup> January it had been announced that £200m had been allocated nationally for work to help with hospital discharges and that this would be allocated through the ICB.

She stated that Discharge Grant had already been used for work in the Care Coordination Centre, to buy further domiciliary care and to buy more beds in the community and that this had already helped to improve the flow of patients both in and out of the RUH.

She informed the Panel that she had last week met with ministers for Social Care and Local Government to discuss the challenges and good work going on within B&NES. She added that there is an interest nationally around hospital demand and what social care can do to support that demand. She said that she anticipated that further meetings of this nature will take place in the future.

She stated that the current forecast financial position for Adult Social Care was to break even as the underlying variances will be covered by a transfer from the Adult Social Care Reserve fund.

She addressed the Panel regarding the Community Resource Centres (CRCs). She explained that the Council runs 9 in house services consisting of 3 Care Homes (1 with nursing), 5 Extra Care schemes and a home care agency (United Care BANES – UCB). She said that due to the national shortage of staff in the care sector, these services remain reliant on a high use of agency staff.

The 5 Extra Care services have been inspected and all have a rating of good from the CQC.

She said that the provision of care within the 3 Care Homes was the thing that concerns her most within her role. She stated that it was the team within the Council that identified the safeguarding concerns at Charlton House to the CQC in October following initial concerns having arisen over the summer and having brought in additional clinical leadership and managerial staff to attempt to improve the quality of care.

She said that over the past couple of months that Council staff have been working continuously with the team at Charlton House to make improvements. She informed the Panel that they have recently secured a Senior Nurse from the RUH to work there and that a new registered manager was also now in place. She added that action plans were now in place and that wrap around support was in place from the Corporate Management team, Human Resources and Health & Safety.

She said that the CQC visited Charlton House last week and were pleased with the improvements that have been made and that we would be required to report to them regularly on the progress of the action plans.

She stated that a multi-agency large scale enquiry was ongoing to investigate how the issues at Charlton House occurred and to monitor the improvements.

She said that she was personally so sad with what has happened and has spoken with the residents and their families to address their concerns.

She explained that there are 14 residents in Charlton House and that those numbers would not be increased while these initial improvements are taking place.

She stated that it was not the role of Councillor Born to personally oversee the provision of care at these homes. She said that she was accountable in her role and that alongside lead members of staff she intended to make the necessary improvements required.

Councillor Alison Born, Cabinet Member for Adult Services made a statement to the Panel, a summary is set out below.

B&NES decided to take the services back in house after the previous provider gave notice on the contract in 2019. Charlton House is the only nursing home within the three care homes.

The contract for these services had been underfunded and the previous provider realised that it could not make the investment needed to provide high quality services; staff had been undertaking industrial action prior to the transfer back to B&NES in October 2020.

The decision to take the services back in house was made in the knowledge that they would require investment, but it was not foreseen that they would transfer back in the midst of the Covid pandemic. It was clear from the outset that the services were struggling and needed investment but the circumstances of the transfer ie the pandemic, made it more difficult to undertake all of the remedial work required as

quickly as we had planned. The immediate focus was on staying open and keeping residents safe by minimising the risk of covid transmission.

The recent CQC inspection at Charlton House was prompted by a number of safeguarding alerts made by staff within the service, who recognised that there were some problems with care and who rightly raised the alerts. We knew that improvements were needed but the report makes very sobering reading and we agree with the CQC that some aspects of the care that residents received was unacceptable.

We are extremely sorry that we have let people down and have not provided the consistently high quality of care that residents and their families expect and deserve. We make no excuses for this and are working hard to improve the service provided but we recognise that this will not happen overnight due to the context that we are operating in.

While we have taken measures to improve recruitment such as our local “Proud to Care” campaign, innovative work with the RUH to bring more staff into the area to provide home based care, by increasing pay and benefits packages and through the creation of a specialist social care recruitment post within the council, we remain more reliant on the use of agency staff than we would choose and are not always able to cover all shifts fully.

The timeline included in your papers demonstrates the efforts that have been made to recruit over the past two years and the difficulties experienced. It also shows that as part of the local partnership response to the pandemic, we agreed to re-purpose some of the nursing beds at Charlton House as Discharge to Assess (DtoA) beds.

However, the DtoA beds placed additional pressure on the service at Charlton House as it was managing more turnover and more complexity of needs. With hindsight, this was not a good move because the service lacked resilience but it was made in good faith to try to support our partners in the local health and social care system at a time of crisis.

Our response to the CQC report has included the temporary closure of one of the floors at Charlton House (which included the DtoA beds) and to close it to admissions. This has enabled us to reduce our reliance on agency staff and we are focusing on stabilising and developing the permanent staff team, strengthening our systems and delivering the best possible care to residents.

We are very grateful to the staff who have remained in the service and those who are joining it who are delivering the improvements in the action plan.

Councillor Liz Hardman said that it is hard to understand why Charlton House has deteriorated quite quickly in its care of residents. She asked could it be because it was turned from a residential home to a nursing home, without proper staffing in place - Is this correct?

The Director of Adult Social Care replied that the home was a nursing home at the point of transfer to the Council.

Councillor Hardman commented that she felt that one of the tipping points seemed to be from March 2021 to September 2021 when Health and Social Care systems requested additional support to manage hospital pressure. She added that the local community ward in Charlton House closes as Discharge to Assess happens and because of this the service user needs became more complex but under the wider system they were unable to respond to service user needs. She asked why was this not picked up the inability to deal with the D2A.

The Director of Adult Social Care replied that the system recognised that therapy and social work input was needed to manage a robust D2A service, however ongoing workforce challenges for these roles and the lack of long-term beds in the market to move people to made the delivery of this aspect of the service difficult.

Councillor Hardman said that another tipping point appeared to be from September 2021 to December 2021 when there were significant changes of senior management and an inability to recruit a new registered manager and residential nurses. She added that this resulted in a head of service leaving post and lead nurse/nursing posts being filled by agency staff.

She asked why was this not picked up as it led to workforce shortages and consequent problems.

The Director of Adult Social Care replied that additional HR and recruitment resources have been made available by the Council to address these issues which have occurred over many years. She added that despite this, the Council along with many other providers and other local authorities are experiencing significant difficulties in recruiting and retaining a skilled and experienced workforce. She said that Skills for Care figures show that there are over 5,000 care staff vacancies in England alone.

Councillor Hardman referred to the inspection from the CQC in July 2022 that gave a rating of requires improvement. She said that there appears to be no oversight of an improvement plan by BANES and then in October 2022 the deputy manager raised significant safeguarding concerns.

The Director of Adult Social Care replied that there was a CQC action plan to address the RI rating, however the speed of improvement was not sufficient to address the issues raised in the timescale required. She said that it became apparent that a review of the leadership roles was required in order for the quality of care and the improvements needed to be delivered. She stated that a new registered manager is now in post they have met with CQC and are leading delivery of the improvements needed. She added that oversight is provided by the Head of Service with assurance provided by the Improvement Board.

Councillor Hardman said that when CQC investigated at Charlton House later in 2022 it was found to be inadequate. She asks why this was allowed to happen so quickly between June and October 2022. She said she believes the action plan is robust, but asked why did Charlton House have to get to it being deemed inadequate before a robust action plan was put in place and who bears overall responsibility for this.



The Director of Adult Social Care replied that the Council has a dedicated team working to the DASS (Director of Adult Social Services) for the delivery of Adult Social Care, with a new Assistant Director of Operations who came into post in July. She said that many of the concerns had been identified and actions were put in place, however as stated previously the pace of change was not rapid enough from the RI action plan to the point of the October inspection.

Councillor Hardman commented that in the report it says that Combe Lea requires improvement. She asked if this is at the same stage as Charlton House was in July 2022. She added that an action plan has been set up, but can we be assured that this is robust enough to address the issues raised by the CQC.

The Director of Adult Social Care replied that Coombe Lea is rated good in 2 areas (Caring and Responsive) and RI in 3 areas, this is not at the same stage as Charlton House and the areas that require improvement are being addressed across all of our services. She added that Combe Lea has a dedicated action plan which is overseen by the Improvement Board.

Councillor Hardman asked were senior managers aware of the seriousness of the situation at Charlton House prior to the summer of 2022.

The Director of Adult Social Care replied that she had visited the site regularly because of the concerns that had been raised and that the Assistant Director – Operations had visited the site. She said that she did not feel there was one particular moment and that it had been a build up from seeing the audits and the record keeping whilst also receiving feedback. She added that she felt that it finally came to a head when the Deputy Manager conveyed his concerns.

She added that when the Requires Improvement report was received from CQC that's when the extent was realised and the improvement plan was drawn up and put in place.

Councillor Alison Born commented that she had received regular updates from the Director of Adult Social Care that there were potential issues to be concerned about but not the extent of the problems prior to receiving the audit reports.

Councillor Michelle O'Doherty commented that one of the solutions to ease pressure at Charlton House was to remove the Discharge to Assess beds that had been put in place. She asked if there were enough staff in place to enable the Discharge to Assess model to work locally.

The Director of Adult Social Care replied that 23 beds were opened in Ward 4 (St Martin's) by HCRG for step down. She added that what they were looking to develop for B&NES was a more community based service with domiciliary care rather than a bed based service. She said that they were already drawing up plans to prepare for next Winter.

Councillor Michelle O'Doherty asked if the Panel could be updated on the view that the CQC currently have of Charlton House following the action plans that have been put in place.

The Assistant Director of Operations replied that the CQC had visited Charlton House last week and had agreed that good progress had been made. She said that it was likely that unless notified they would return for a further inspection within the next 4 – 6 months.

Councillor Joanna Wright asked what would be done differently now, in comparison, if concerns were raised at another home.

The Director of Adult Social Care replied that she would make sure that a robust clinical leadership team and senior management were in place and seek to maintain permanent staffing levels as much as possible.

Councillor Paul May commented that he could see the impact that this has had on officers and acknowledged the work that had been done regarding the action plans. He questioned whether the managers of the previous contract were subsidising the sites.

He added that he welcomed the openness of the report and the discussion that had been held today and that it shows how difficult the role is for the staff involved.

He asked how many Local Authorities actually directly run their own care homes.

The Director of Adult Social Care replied that it was very few and that B&NES, for its size, has quite a number. She added that to have a varied market was important as it drives up quality and competition and that over the coming years over models may need to be looked at.

Councillor Hardman referred to the Adult Social Care Outcomes Framework (Appendix 3) within the report and the fact that the measurements for benchmarking performance show BANES is in the worst quartile for five of these measurements out of 14 LAs. She said that particularly worrying was the low percentage for overall satisfaction of people who use services with their care and support and overall satisfaction of carers with social services.

The Director of Adult Social Care replied that we are working with our prime delivery partner HCRG to understand these measures and to focus on the improvements needed to increase our resident's satisfaction. She added that one element of this will be the new Carer's strategy and new practice model of ensuring that services are meeting the outcomes determined by people who use services.

Councillor Hardman commented that given that the numbers of our ageing population have now risen with an increase in more complex needs, we are still experiencing major staffing issues, coupled with the collapse of the NHS. She asked what submissions have been made to the budget process with these results in mind to ensure adequate funding for these services.

The Director of Adult Social Care replied that they had secured growth of £5.213m in 2023/24 and that £1.904m of this growth was being funded from direct government grants (Market Sustainability and Improvement fund and ASC Discharge fund). She added that there was a need to secure full time staff within the CRCs and reduce the number of agency staff to enable effective use of the budget.

Councillor Wright asked what the Panel can do to support the work that has been highlighted, particularly with regard to domiciliary care.

The Director of Adult Social Care replied that focussing on some of the Public Health work regarding the inequalities that older people can face would be good. She added that this includes the use of Primary Care Networks, their work in the community and domiciliary care.

The Chair asked if following the CQC inspection in July 2022 did they give 28 days to undertake any remedial action before returning to Charlton House.

The Assistant Director of Operations replied that the 28 days to respond only comes into effect when a warning notice has been issued. She said that more recently the Council had until 6<sup>th</sup> January 2023 to respond to its breaches allegations and then the CQC returned on 9<sup>th</sup> January 2023.

The Director of Adult Social Care added that following the inspection in July 2022 the Council formally notified CQC of their own safeguarding concerns and that is when they returned in October 2022.

The Chair asked if the initial response to the inspection was deemed not good enough.

The Director of Adult Social Care replied that the focus at first was on clinical practices and that it was at a later point that the safeguarding issues were then identified. She said that they were in essence two separate processes.

The Chair asked if the CQC were happy with the improvements that had been / were being made following the second visit.

The Director of Adult Social Care said that they visited prior to Christmas 2022 and then again on 6<sup>th</sup> January 2023 and were happy with the progress so far, but have said that they could return within 4 – 6 months to carry out a full inspection. She added that the action plan was now in place and that they were seeing its delivery.

The Assistant Director of Operations added that to demonstrate continuous improvement they have to supply an action plan every two weeks to the CQC. She added that as long improvements remain ongoing they would likely return to being under the normal inspection process.

The Chair suggested that the Cabinet Member for Adult Services should arrange for a press release to be made that details the steps that have occurred regarding the inspections so that the public are fully aware of the situation and that the issues raised have been addressed.

Councillor Gerry Curran asked whether the occupancy rate at Charlton House could yet be increased following the recent CQC visits.

The Director of Adult Social Care replied that the decision to reduce the number of beds in use was taken by the Council and that the CQC were not involved. She

added that there were no current plans to increase the occupancy levels and that when do make that decision there will be a specific criteria to be met to allow that to happen – a resilient workforce and well trained staff.

The Chair commented that the pay for staff working in care homes and similar places needs to be much more adequate.

The Panel **RESOLVED** to note the update and thanked all the officers concerned and Councillor Born for their attendance and input into the discussion.

## **75 B&NES SACRE ANNUAL REPORT 2021/22**

Adam Robertson, SACRE Adviser introduced the report to the Panel. He said that he would like to commend the work that has been done across the area and was pleased to inform the Panel that a locally agreed syllabus was in place until 2026. He stated that he believed that it was a very worthwhile subject and that it was compulsory to be taught until the end of KS4.

Councillor Eleanor Jackson addressed the Panel. She said that it was great to have Adam as part of the SACRE team. She explained that the syllabus is tailored to the local community as much as possible. She added that she believed that it was important for moral values to be upheld.

She stated that additional financial resources were required to help improve teaching standards and pupil's grades. She added that in the future SACRE would be keen to further develop exemplars for students, such as a possible module on African religious traditions into the syllabus.

Councillor Liz Hardman asked if schools do not comply with having the agreed syllabus in place and if collective worship is not happening, is there anything SACRE can do to enforce these requirements.

Adam Robertson replied that Academies have the freedom to choose the agreed syllabus that they follow, however SACRE has a wider responsibility to look at Religious Education across all schools. He said that should SACRE feel that the curriculum being followed by a school was not deep enough or broad enough they would seek to discuss that directly with the school. He added that if necessary they could refer the school to the DfE.

Councillor Hardman commented that as our demography is changing, especially with refugee families, how are SACRE connecting with population needs for RE provision and what plans are in place for the coming five years.

Adam Robertson replied that SACRE acknowledges that the local demography is changing and said that the syllabus can be tailored as needed within schools. He added that the aim was to give all pupils an understanding of the different religions and traditions within our society. He said that training modules can be added as appropriate.

Councillor Hardman asked how the reduced budget will affect the work that SACRE will be able to do over the coming year.

Adam Robertson replied that the budget allocated leaves very little in terms of discretionary funds to work with schools once the running of the SACRE meetings has been taken into account. He said that they would like to provide more training for teachers, especially Primary, in this subject area.

Councillor Jackson added that additional funding would allow for further training in certain areas, such as the Holocaust. She said that when previous events had been held speakers would simply ask if their train fare could be paid and therefore an addition to the budget could allow for that to happen.

Councillor Rob Appleyard suggested that discussions be held directly with Academies or their Trusts in terms of providing funding.

Councillor Jackson asked if the Panel would be willing to endorse the approval of additional funding to SACRE.

The Chair asked the Panel if they agreed with this proposal and should seek an additional £5,000 for SACRE through the Council's budget setting process.

The Panel agreed with the proposal.

Kevin Burnett commented that he believed that it was the Council that should lead on these discussions and show support to their schools for the work that SACRE can provide.

The Director of Children's Services & Education said that she would discuss the matter with colleagues as part of the budget process and whether the funding could come directly from the Council or through engagement with the Schools Standards Board.

The Panel thanked her for this response and **RESOLVED** to note the B&NES SACRE Annual Report 2021/22.

## 76 PANEL WORKPLAN

The Panel **RESOLVED** to approve the workplan as printed.

The meeting ended at 12.43 pm

Chair(person) .....

Date Confirmed and Signed .....

Prepared by Democratic Services

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Bath & North East Somerset Council		
MEETING/ DECISION MAKER:	Children, Adults, Health & Wellbeing Policy Development & Scrutiny Panel	
MEETING/ DECISION DATE:	14 March 2023	
TITLE:	Health and Wellbeing Strategy: Panel Feedback Report	
WARD:	All	
AN OPEN PUBLIC ITEM		
List of attachments to this report:		
None		

## **1 THE ISSUE**

- 1.1 All CAHW Panel members were invited to a briefing on the draft Health and Wellbeing Strategy on Mon 27 February 2023. Members were provided with an overview of the strategy and then given the opportunity to provide comments before its consideration by the Health and Wellbeing Board on 14 March 2023.

## **2 RECOMMENDATION**

**The Panel is asked to;**

- 2.1 Thank the Cabinet Member for Children and Young People, and Communities and the Director of Public Health for the briefing**
- 2.2 Note the summary of the briefing.**

## **3 THE REPORT**

- 3.1 Health and Wellbeing Boards are formal committees of local authorities with responsibility to promote greater integration and partnership between bodies from the NHS, public health and local government.
- 3.2 The Health and Wellbeing Strategy will run for seven years with the aim to improve residents' health and wellbeing and reduce inequalities.

3.3 The draft strategy had been through an intensive engagement and public consultation process. Following which four priorities emerged:

- Priority 1:** Ensure that children and young people are healthy and ready for learning and education
- Priority 2:** Improve skills, good work and employment
- Priority 3:** Strengthen compassionate and healthy communities
- Priority 4:** Create health promoting places

3.4 During the subsequent discussion some of the following points emerged:

- i) Our wage levels across B&NES are lower than regional neighbours
- ii) The district is below the national average for smoking levels
- iii) 1 in 2 adults are overweight or obese
- iv) The strategy would benefit from more information related to the linkage between health & housing and could include data on rental and social housing numbers, for example.
- v) Members welcomed the development of the action plan which would underpin the strategy and could be potentially scrutinised at a future panel meeting.
- vi) How the strategy complemented the RUH's Transformation programme & the role of neighbourhood teams in ensuring how services will be delivered in the community. Particularly following feedback that some members of the public currently felt isolated when in receipt of virtual community-based care.
- vii) The importance of considering pre-school children, which was confirmed would be covered within Priority 1.
- viii) The team was working with business intelligence to identify KPI's which enable comparison on a regional and national level
- ix) The potential of encouraging schools to promote gardening skills
- x) The importance of public transport when ensuring access to health services.
- xi) The strategy was aligned to the development of the new Integrated Care Strategy being produced by BSW's Integrated Care Partnership.



## **4 STATUTORY CONSIDERATIONS**

- 4.1 The Health and Wellbeing Board has statutory responsibility to develop and maintain a Health and Wellbeing Strategy.

## **5 RESOURCE IMPLICATIONS (FINANCE, PROPERTY, PEOPLE)**

- 5.1 N/A

## **6 RISK MANAGEMENT**

- 6.1 N/A

## **7 EQUALITIES**

- 7.1 The findings in developing the strategy found that people who live in areas of greater deprivation tend to experience poor outcomes across the lifespan. Residents of B&NES in areas of deprivation were more likely to:

- Have lower educational attainment
- Have a temporary job and lower wages
- Live in poor housing conditions
- Experience challenges with their mental health
- Have a long term illness
- Unable to afford a nutritious diet
- Smoke tobacco
- Die prematurely

## **8 CLIMATE CHANGE**

- 8.1 The strategy recognises that climate change is a public health emergency and consideration is given to its impact on residents, particularly the most vulnerable within the district.

## **9 OTHER OPTIONS CONSIDERED**

- 9.1 N/A

## 10 CONSULTATION

10.1 The strategy has been subject to a full public consultation – Tues 29 Sept to Monday 31 October 2022.

<b>Contact person</b>	<i>Ceri Williams</i> <i>Policy Development &amp; Scrutiny Officer</i> <i>01225 396053</i>
<b>Background papers</b>	<i>The Health and Wellbeing Strategy is available <a href="#">here</a>.</i>
<b>Please contact the report author if you need to access this report in an alternative format</b>	

Bath & North East Somerset Council		
MEETING/ DECISION MAKER:	Children, Adults, Health & Wellbeing Policy Development & Scrutiny Panel	
MEETING/ DECISION DATE:	14 March 2023	EXECUTIVE FORWARD PLAN REFERENCE
TITLE:	Serious Violence Duty	
WARD:	All	
AN OPEN PUBLIC ITEM		
List of attachments to this report: None		

## 1 ISSUE

Following a Children, Adults and Wellbeing Scrutiny Day in January 2021 to consider local readiness, national guidance for the introduction of a Serious Violence Duty was eventually issued in December 2022. This report presents an update on arrangements being made for the Local Authority to fulfil the Duty.

## 2 RECOMMENDATION

The Panel is asked to:

- 2.1 Note the introduction of a Serious Violence Duty on Local Authorities, Police, Fire and Rescue, Probation, Youth Offending Teams and Integrated Care Boards as of 31<sup>st</sup> January 2023.
- 2.2 Note that B&NES Council has indicated it would like to fulfil this Duty by building on existing arrangements, as part of a wider partnership led by the Avon and Somerset Police and Crime Commissioner.
- 2.3 Note that B&NES Council has asked the Community Safety and Safeguarding Partnership Executive to review its definition and governance arrangements for addressing serious violence in light of the Police, Crime, Sentencing and Courts Act 2022, including governance arrangements for tackling violence against women and girls and serious sexual violence.

### **3 THE REPORT**

#### **3.1 Serious Violence Strategy**

National concern about an increase in serious violence led to publication of the government's Serious Violence Strategy in April 2018. This defined serious violence as 'specific types of crime such as homicide, knife crime, and gun crime and areas of criminality where serious violence or its threat is inherent, such as in gangs and county lines drug dealing.' The Strategy promoted a public health approach to improving the health and wellbeing of all members of a defined community by first analysing need and then using an evidence-based approach to addressing underlying risk factors that increase the likelihood of individuals becoming involved in serious violence.

#### **3.2 Local Violence Reduction Units**

Avon and Somerset is one of twenty policing areas to have been awarded Home Office funding to establish non-statutory Violence Reduction Units. The intention was to respond to the national Strategy by embedding a public health approach to violence reduction with a focus on under 25s. Funding was first made available in Avon and Somerset towards the end of 2019 and then re-allocated in 2020, 2021 and again in 2022, as part of a three-year funding settlement which continues until March 2025.

3.3 A 'hub and spoke' model has been adopted, with the lead 'hub' role being undertaken by the Office of the Police and Crime Commissioner who convenes an Avon and Somerset-wide multi-agency strategic Board. Delegated funding has been made available to each of the five Local Authority 'spokes' to appoint Co-ordinators and develop their own needs assessments and plans and procure services. These are monitored and reported to the Home Office by the Office of the Police and Crime Commissioner.

3.4 The ambition of B&NES' Violence Reduction Unit is that all children and adults lead lives free of serious violence at home and in their communities. This cross-cutting agenda is overseen by a multi-agency Serious Violence Steering Group which reports to the Community Safety and Safeguarding Partnership's Exploitation sub-group via quarterly reports which are also sent to the Prevention and Early Intervention sub-group, the Domestic Abuse Partnership and the Youth Justice Partnership Board. There is a particular focus on sharing information at a multi-agency level about individuals, networks and places of concern in relation to exploitation and the risk of serious violence. Contextual safeguarding insights are beginning to be used in this work.

3.5 Reported crime in B&NES remains comparatively low and there was a welcome decrease in knife crime between October 2020-21 and October 2021-22. Nevertheless, overall reported crime including serious violence appears to have returned to pre-pandemic levels and the lived experience of individuals including local children who continue to be affected by this issue, informs the continuing local commitment to this agenda.

#### **3.6 Serious Violence Duty**

On 31<sup>st</sup> January 2023, the Serious Violence Duty was implemented under the

Police, Crime, Sentencing and Courts Act 2022, necessitating a review of these voluntary arrangements. The Duty requires specified authorities (Local Authorities, Police, Fire and Rescue, Probation, Youth Offending Teams and Integrated Care Boards) to collaborate to prevent and reduce serious violence. Relevant authorities (education, prisons and youth custody establishments) must participate with local arrangements as requested.

3.7 Specified authorities are required to familiarise themselves with the guidance, agree the partnership arrangements through which the Duty will be delivered and let the Home Office know their preferred approach by 31<sup>st</sup> March 2023. They all have the same legal obligation to share relevant data and information to support a strategic needs assessment and the development, publication and implementation of a strategy to prevent and reduce serious violence in their area. The Strategy, which needs to be in place by 31 January 2024, needs to be based on a theory of change and include clear lines of accountability. There are also specific expectations for each specified authority. For example, Local Authorities (and Police) are expected to support prevention and early intervention activities; Fire and Rescue should deliver, alongside other partners, trauma informed interventions.

3.8 Partnerships are expected to monitor and evaluate the impact of their local Strategy. The three key metrics are:

- Homicide rates
- Hospital admissions for knife or sharp object assault
- Police-recorded knife crime

3.9 Police and Crime Commissioners are not Duty holders but the guidance encourages them to take on the role of lead convener for local partnerships. Bath and North East Somerset Council recognises the value of building on existing arrangements and would be in support of this. Discussions are underway locally to identify the most effective division of responsibilities between the spoke Violence Reduction Units and the Police and Crime Commissioner. They are also responsible for administering funding for specified authorities on behalf of the Home Office and may monitor how the Serious Violence Duty is exercised.

### 3.10 **National Support**

The Home Office has awarded a contract to Crest Advisory to deliver the national implementation support offer. Crest will offer support to the 43 local policing body areas in England and Wales to ensure each area has suitable partnership arrangements and plans in place to deliver the Duty. They will also offer tailored support to local areas in delivering the Duty itself in terms of development of each area's local strategic needs assessment and local strategy. B&NES has participated in an initial consultation and attended the first of three preparatory workshops. We were pleased to hear of Crest's involvement, having ourselves appointed them to compile B&NES' first two serious violence strategic needs assessments.

### 3.11 **Reviewing the Definition**

The legislation does not define serious violence for the purposes of the Duty but asks specified authorities to take into account the following when determining

what amounts to serious violence in their local area: the maximum penalty which could be imposed for any offence, the impact of the violence on any victim, prevalence and victim and community impact. It adds to the original Serious Violence Strategy's focus on so-called street violence by also considering public space youth violence, domestic abuse, sexual offences, violence against property and threats of violence. The flexibility of the 'hub and spoke' model has enabled B&NES to adopt its own working definition which has not included domestic abuse, as there is already a well-established approach through the Domestic Abuse Partnership, or sexual assault (or indeed violence against property). The local definition is likely to continue to focus on violence against the person and on knife crime, particularly when related to exploitation and to child on child/peer on peer violence. A paper to the Community Safety and Safeguarding Partnership Executive will seek confirmation of this and clarity about arrangements for addressing serious sexual violence.

#### **4 STATUTORY CONSIDERATIONS**

The Serious Violence Duty was implemented under the Police, Crime, Sentencing and Courts Act 2022 on 31 January 2023. It is accompanied by statutory guidance.

#### **5 RESOURCE IMPLICATIONS (FINANCE, PROPERTY, PEOPLE)**

B&NES currently receives a Home Office grant via the Police and Crime Commissioner of £114,000 per annum. This is used to employ a full-time Co-ordinator and a part-time Development Officer and to commission detached youth work, lived experience mentoring and other interventions. This funding will continue until March 2025. The government has made additional funding available to Police and Crime Commissioners to support specified authorities and allocation of this will follow a local review of respective roles and responsibilities.

#### **6 RISK MANAGEMENT**

A risk assessment related to the issue and recommendations has been undertaken, in compliance with the Council's decision making risk management guidance.

#### **7 EQUALITIES**

Local strategic needs assessments have highlighted how children from Black, Asian and Minority Ethnic heritages and those with special educational needs, are particularly affected by serious violence, and are over-represented amongst those harmed and in turn, harming others. Generally, serious violence disproportionately affects people living in areas of greater social deprivation and can be targeted against people with particular protected characteristics, including those from lesbian, gay, bisexual, transgender, questioning and intersex communities, and women and girls. In this all-age agenda, work to tackle serious violence needs to particularly take account of the journey of vulnerable children and contribute towards early help and prevention for them and their families.

## 8 CLIMATE CHANGE

No climate issues have been identified in the production of this report.

## 9 OTHER OPTIONS CONSIDERED

None

## 10 CONSULTATION

10.1 Information about the Violence Reduction has been regularly discussed with the Community Safety and Safeguarding Partnership's Sub Groups and other multi-agency partnerships, in anticipation of the Serious Violence Duty.

10.2 The issues addressed in this report have recently been brought to the attention of the Council's Senior Leadership Team and discussed with Mary Kearney-Knowles, Director of Children and Education, Samantha Jones, Inclusive Communities Manager and Lynda Deane, Head of Service for City and Town Centre Management.

<b>Contact person</b>	Sally Churchyard, Head of Young People's Prevention Services <a href="mailto:Sally_churchyard@bathnes.gov.uk">Sally_churchyard@bathnes.gov.uk</a>
<b>Background papers</b>	The national Serious Violence Strategy and the Serious Violence Duty Statutory Guidance can be found here: <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1125001/Final_Serious_Violence_Duty_Statutory_Guidance_-_December_2022.pdf">Home Office – Serious Violence Strategy, April 2018 (publishing.service.gov.uk)</a> <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1125001/Final_Serious_Violence_Duty_Statutory_Guidance_-_December_2022.pdf">https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1125001/Final_Serious_Violence_Duty_Statutory_Guidance_-_December_2022.pdf</a>
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Bath & North East Somerset Council		
MEETING/ DECISION MAKER:	Children, Adults, Health & Wellbeing Policy Development & Scrutiny Panel	
MEETING/ DECISION DATE:	14 <sup>th</sup> of March 2023	EXECUTIVE FORWARD PLAN REFERENCE:
TITLE:	Early Years & Education Performance 2021/22 – Final SEB Publication	
WARD:	All	
AN OPEN PUBLIC ITEM		
List of attachments to this report: None		

## 1 THE ISSUE

- 1.1** This report provides the Panel with an overview of early-years & school education performance in the academic year 2021-22, including information on school attendance and exclusions. This is an updated paper with validated data that follows the report presented to the Panel in November 2023.
- 1.2** This report's summary of education performance is drawn from the council's Strategic Evidence Base (SEB) produced by the council's Business Intelligence team. The SEB can be reviewed by following the link below and reading the education section on pages 70 - 87. This section of the SEB will be presented at the meeting on the 14<sup>th</sup> of March, 2023.

<https://beta.bathnes.gov.uk/strategic-evidence/document-library/strategic-evidence-base-summary-and-full-report>

## 2 RECOMMENDATION

**The Panel / Committee is asked to;**

- 2.1** Note our pupils' overall positive education performance in B&NES schools for the academic year 2021/22.
- 2.2** Be assured that Local Authority Officers continue to work strategically with schools and partners to improve educational outcomes for groups of pupils in B&NES who do not perform as well or/and are disproportionately suspended from school more than their peers

### **3 THE REPORT - SUMMARY**

- 3.1** In 2021-22, locally, regionally, and nationally, education performance across a number of key stages was down on the comparable last academic year of 2019. However, across the EYFS, Phonics, KS1, KS2, KS4 and KS5, B&NES academic performance in 2021/22 has generally been better than regional and national averages. Across all these stages, girls continue academically to outperform boys.
- 3.2** School attendance rates in 21/22 were generally down on pre-pandemic years. However, persistence absence, defined as the number of children missing more than ten sessions in an academic year, is better than regional and national averages.
- 3.3** OFSTED inspection of early years and school settings in B&NES has remained positive. However, very few schools have been graded outstanding under the new inspection framework, and none in B&NES since the new inspection framework was introduced in 2020.
- 3.4** In 2021-22 the gap between FSM pupils and non-FSM pupils is consistently larger across all key stages in B&NES than the gap is seen nationally. In 21/22, the FSM gap widens as pupils move through the education system (nationally and in B&NES); however, our KS2 gap is one of the largest in the county. For balance, it is worth highlighting that our KS4 FSM cohort in 2021/22 achieved education performance broadly aligns with the national average.
- 3.5** In 21/22, the attainment gap between SEN and non-SEN pupils has broadly remained the same in KS2 & KS4. SEN performance has been better than national in some outcome areas (attainment 8).
- 3.6** Permanent exclusions in B&NES in 20/21 were lower than they had been for pre-pandemic years. However, they were just slightly higher than the regional and national average. Fixed-term exclusions, now called suspensions, remain worryingly high in B&NES. This is starker if you look at suspensions by ethnicity, where black and mixed-race children in 20/21 were disproportionately suspended more frequently than any other ethnic group.
- 3.7** B&NES remains a high-performing education area, with most children attending well and achieving academically above the national average. Our schools continue to receive positive OFSTED inspections and B&NES enjoys a good academic reputation. However, the attainment gap for our disadvantaged pupils is not improving (like it isn't nationally) and for some groups of children, it is clear that there is more to do to tackle disproportionality, particularly in suspensions and permanent exclusions.
- 3.8** As previously highlighted to this panel, the LA is delivering several initiatives with the St. Johns Foundation to improve our disadvantage attainment gap (Language for Life, Primary Empowerment Project and the Improving Disadvantaged Educational Outcomes Project). We are seeking to improve the educational experience of our ethnic groups in our schools through the work of the Race Equality Task Force and the roll-out of the Race Equality Charter Mark. The impact of these initiatives will take time to become visible in the system. However, we will continue to update the panel with progress as it becomes available.

## **4 CLIMATE CHANGE**

- 4.1** This report contains information on academic outcomes in our early years, primary & secondary schools. No climate issues have been identified in the production of this report.

## **5 OTHER OPTIONS CONSIDERED**

- 5.1** No other options have been considered for writing this report.

## **6 CONSULTATION**

- 6.1** This report has been developed with the input and consultation of the Council's Business Intelligence team.

## **7 EQUALITIES**

- 7.1** This report reveals several areas where our academic outcomes/education data highlight inequalities between different groups of children in Bath & North East Somerset. The evidence in this SEB will be used to strategically inform several work streams to improve inequalities in outcomes and disproportionality.

<b>Contact person</b>	Chris Wilford - christopher_wilford@bathnes.gov.uk
<b>Background papers</b>	N/A
<b>Please contact the report author if you need to access this report in an alternative format</b>	

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## CHILDREN, ADULTS, HEALTH AND WELLBEING POLICY DEVELOPMENT AND SCRUTINY PANEL

This Forward Plan lists all the items coming to the Panel over the next few months.

Inevitably, some of the published information may change; Government guidance recognises that the plan is a best assessment, at the time of publication, of anticipated decision making. The online Forward Plan is updated regularly and can be seen on the Council's website at:

<http://democracy.bathnes.gov.uk/mgPlansHome.aspx?bcr=1>

The Forward Plan demonstrates the Council's commitment to openness and participation in decision making. It assists the Panel in planning their input to policy formulation and development, and in reviewing the work of the Cabinet.

*Should you wish to make representations, please contact the report author or, Democratic Services (). A formal agenda will be issued 5 clear working days before the meeting.*

*Agenda papers can be inspected on the Council's website.*

Ref Date	Decision Maker/s	Title	Report Author Contact	Director Lead
<b>14TH MARCH 2023</b>				
14 Mar 2023	<b>Children, Adults, Health and Wellbeing Policy Development and Scrutiny Panel</b>	<b>Health and Wellbeing Strategy: Panel Feedback Report</b>	Rebecca Reynolds, Ceri Williams Tel: 01225 394074, Tel: 01225 396053	Director of Public Health and Prevention
14 Mar 2023	<b>Children, Adults, Health and Wellbeing Policy Development and Scrutiny Panel</b>	<b>Serious Violence Duty</b>	Sally Churchyard Tel: 01225 395442	Director of Children and Education
14 Mar 2023	<b>Children, Adults, Health and Wellbeing Policy Development and Scrutiny Panel</b>	<b>Education Performance 2021/22</b>	Christopher Wilford Tel: 01225 477109	Director of Children and Education
<b>PLEASE NOTE THAT THERE ARE NO MEETING DATES AFTER MAY 2023 DUE TO THE LOCAL ELECTIONS TAKING PLACE. WORKPLANS WILL BE ON HOLD UNTIL NEW ARRANGEMENTS ARE ESTABLISHED.</b>				
The Forward Plan is administered by <b>DEMOCRATIC SERVICES:</b> <a href="mailto:Democratic_Services@bathnes.gov.uk">Democratic_Services@bathnes.gov.uk</a>				